The Implementation of State PFAS MCLs in New Hampshire

Brandon Kernen, Administrator
Drinking Water & Groundwater Bureau
New Hampshire Department of Environmental Services

Brandon.Kernen@des.nh.gov / 603 271 1168



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Water Systems & PFAS

- Thank you to water system professionals
- Addressing PFAS has required you to rise to the occasion and:
 - Work extended hours
 - Expand dialogue with the community
 - Expend substantial resources
 - Manage increased stress due to health concerns, public communications, costs and uncertainty
 - Increase your knowledge and skills (technical, public relations, legal, financial, public health)
- Our work addressing PFAS is unfortunately still just getting started:
 - Revised standards
 - Source water protection
 - Mitigating exposure

Water Systems & PFAS (continued)

- Difficulty of our work is compounded by:
 - Substantial PFAS contamination in NH
 - Lack of resources despite 500% increase in funding
 - Arsenic and manganese regulations
 - Lead and copper rule
 - Inflation
 - Supply chain breakdown
 - Lack of qualified workers
 - COVID
 - Concerned citizens
 - Diversity of opinions



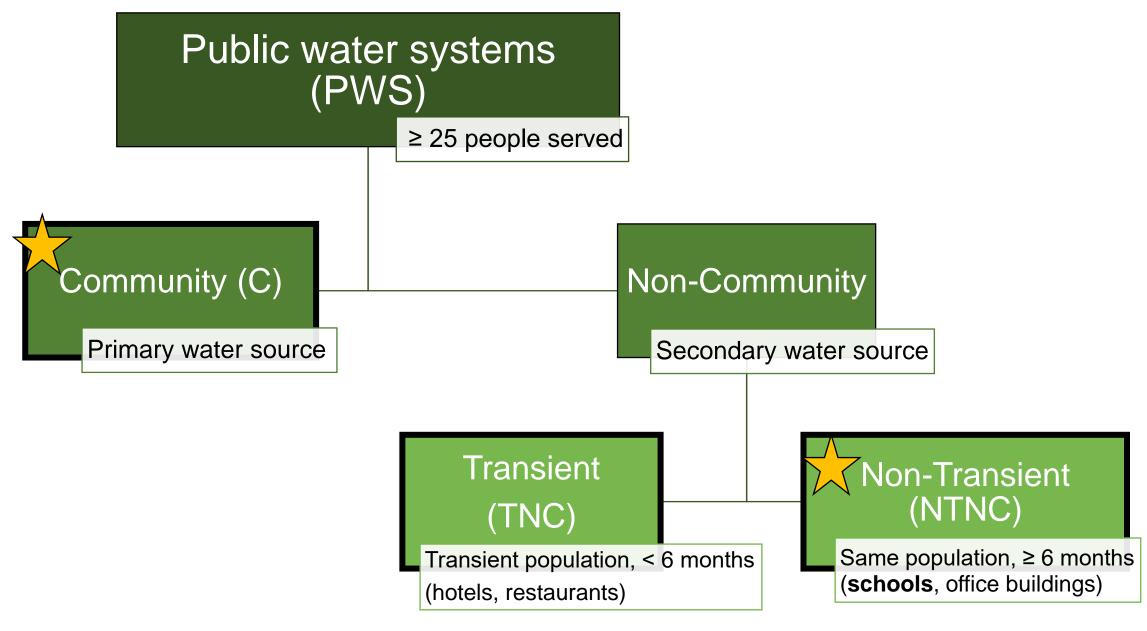
PFAS Exceedance

Perfluorochemical	Maximum Contaminant Level (MCL) / Ambient Groundwater Quality Standards (AGQS) (parts per trillion — ppt)				
Perfluorooctanoic Acid (PFOA)	12				
Perfluorooctanesulfonic Acid (PFOS)	15				
Perfluorohexanesulfonic Acid (PFHxS)	18				
Perfluorononanoic Acid (PFNA)	11				



^{*} Enforced beginning September 30,2019. Passed into law July 28, 2020

State	MCLs	for PF	AS					
Specific PFAS	NHDES	NJDEP	VT DEP	MI DHHS	MA DEP	NY DOH	RIDEM	WI DNR
PFOA	12	13	20* combined	8	20* combined	10	20* combined	70 combined
PFOS	15	14	*	16	*	10	*	*
PFHxS	18		*	51	*		*	
PFNA	11	13	*	6	*		*	
PFHpA			*		*		*	
PFDA					*		*	
GenX				370				
PFBS				420				
PFHxA				400,000				
All units are in part-per-trillion								





PFAS sampling requirements for Public Water Systems

- A. Beginning in 2019, all Community (C) and Non-Transient Non-Community (NTNC) Public Water Systems must sample for PFAS quarterly for one year.
- B. Subsequent sampling frequency is determined by results from (A)



- Quarterly if
 Any result exceeds 4 times drinking water standard, OR
 Average of initial results exceeds drinking water standard

Annually
$$\prec$$
 if

Annually if • Annual average of initial results is greater than 50% of drinking water standard without exceeding

- Every 3 years if
 Annual average of initial results is less than 50% of drinking water standard, OR
 PFAS is not detected

C. Any exceedance or treatment system installation resets sampling frequency to quarterly •

Other Points About NH's MCLs

- Allow water systems to use Method 533 or 537
- Treat PFAS as a chronic contaminant. Vermont handles it as an acute
- Bottled water sold in NH must test for PFAS and demonstrate compliance with the MCL



As of December 31, 2020, the PWS inventory consists of 2,487 active systems, of which 709 are CWS serving a total population of 916,236. There are 459 NTNC systems and 1,319 TNC systems. Most (82% or 581) of New Hampshire's CWS systems are very small, serving a population of less than 500.

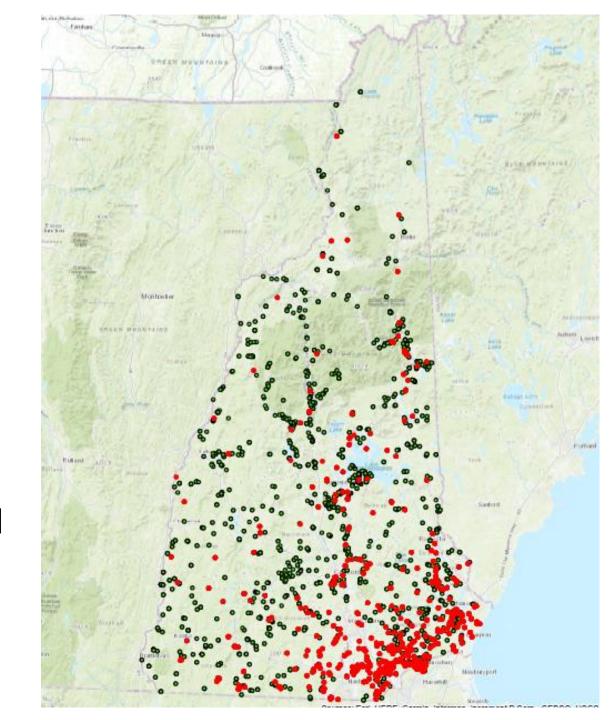
Figure 2- Active Public Water Systems in NH (by Calendar Year)

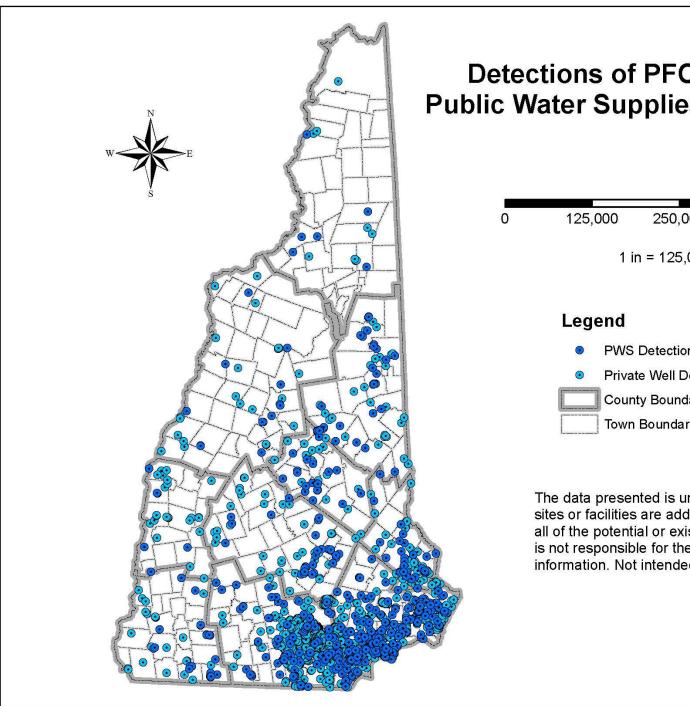
Community Systems by Population Ranges

Population	Population	# of Community	Total Population
Categories	Ranges	Systems	Served
Large Systems	>50,000	2	220,932
Madium Systems	10,001 – 50,000	16	338,610
Medium Systems	3,301 – 10,000	25	144,259
Small Systems	1,001 – 3,300	50	97,213
	501 – 1,000	36	26,066
	251 - 500	62	21,026
	101 – 250	193	31,227
	25 – 100	306	18,367
	<25	19	455

PFOA & PFOS in NH

- Unprecedented challenge & response by water systems & NHDES
- 1/3 of all sources of water for public water systems detect PFOA or PFOS – likely higher because NHDES gets mostly data over the reporting limit instead of detection limit
- Water systems and NHDES have worked tirelessly since 2016 to reduce/eliminate exposure to these compounds





Detections of PFOA or PFOS in Public Water Supplies & Private Wells



1 in = 125,000 feet

- PWS Detections of PFOA / PFOS
- Private Well Detections of PFOA / PFOS
- **County Boundaries**
- Town Boundaries

The data presented is under constant revision as new sites or facilities are added. The data may not contain all of the potential or existing sites or facilities. NHDES is not responsible for the use or interpretation of this information. Not intended for legal purposes.



PFAS Public Water Systems

SOURCES	SOURCES WITH	SOURCES
SAMPLED	PFAS	EXCEEDING NH PFAS
	DETECTIONS	MCL
1500	511	Approx. 150
	30%	10%

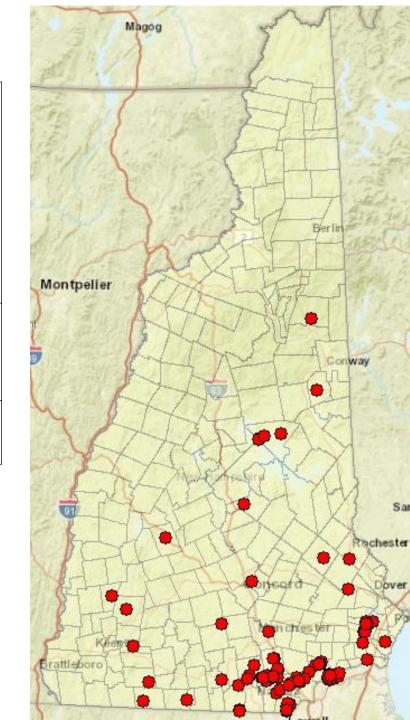
NHDES MCLs for PFAS

PFOA – 12 ppt;

PFOS – 15 ppt;

PFNA – 11 ppt;

PFHxS – 18 ppt



PFAS Treatment Systems

ACTIVATED CARBON, GRANULAR 37

RESIN PFAS ADSORPTION 8

REVERSE OSMOSIS (POU) 6

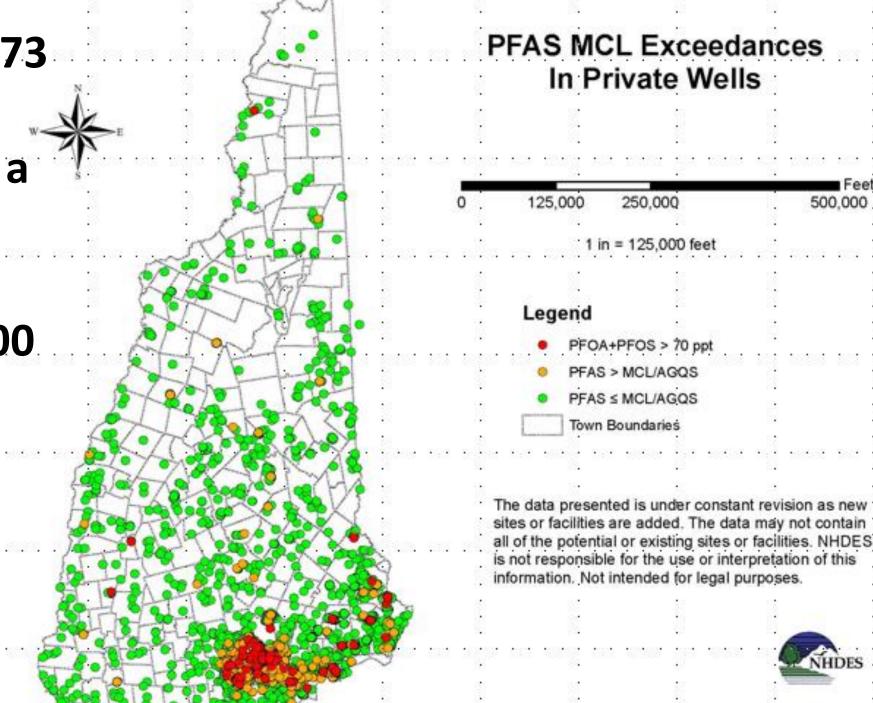
FLOW MIX

INTERCONNECTIONS DOZENS



2,785 out of 9,173 private wells sampled exceed a NH MCL

There are 275,000 private wells in NH



- USEPA's Advice PFOA/PFOS and Public Water Systems
- 1)Sample public waters systems
- 2) Assess data
- 3) Notify public
- 4) Reduce PFOS/PFOA levels in drinking water
- 5) Identify and eliminate sources sources of PFAS

NHDES and Water Systems have been implementing the recommendations USEPA issued today for the past 6-8 years

USEPA's Advice - PFOA/PFOS and Public Water Systems

- 1) Sample public waters systems
 - a) NH has sampled thousands of public and private wells using low reporting limits and an extended list of analytes since 2016
 - b) Mandatory sampling required beginning in 2019
- 2) Assess data
 - a) NH PFAS data viewer
 - b) NH Legislative summaries
 - c) NHDES Onestop & other summaries
- 3) Notify public
 - a) PFOA, PFOS, PFNA and PFHxS NH MCL exceedance notification regulations
 - b) Annual Consumer Confidence Report
- 4) Reduce PFOS/PFOA levels in drinking water
 - a) Financial Resources NH DW Trust Fund, ARPA, SRF, Budget Surplus, PFAS WIIN Grant
 - b) Systems have installed treatment, changed sources or interconnected (exposure reduced for hundreds of thousands of NH residents.
- 5) Identify and eliminate sources sources of PFAS
 - a) Elevated detections of PFAS in public water systems are investigated
 - b) Active waste sites now have to sample and address PFAS exceedances

PFAS Impacts are Present Throughout New Hampshire

Updated: April 11, 2022

PFAS SAMPLES

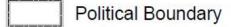
Data in NHDES' Environmental Monitoring Database (EMD) ~ 18,651 samples

- ◆ PFOA+PFOS > 70 ppt
- PFAS > AGQS / MCL
- PFAS ≤ AGQS / MCL

PFAS SITES

Data in NHDES' Onestop Database ~ 484 sites

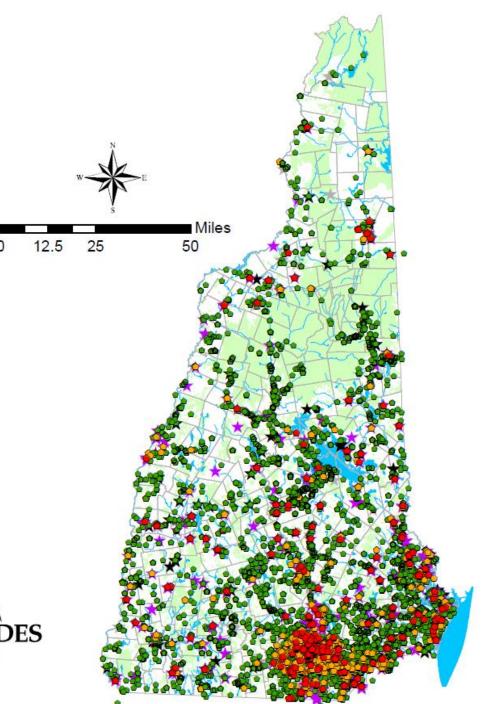
- ★ Site with PFAS > AGQS
- ★ Site with PFAS Detections
- Site with PFAS Screening No Detections



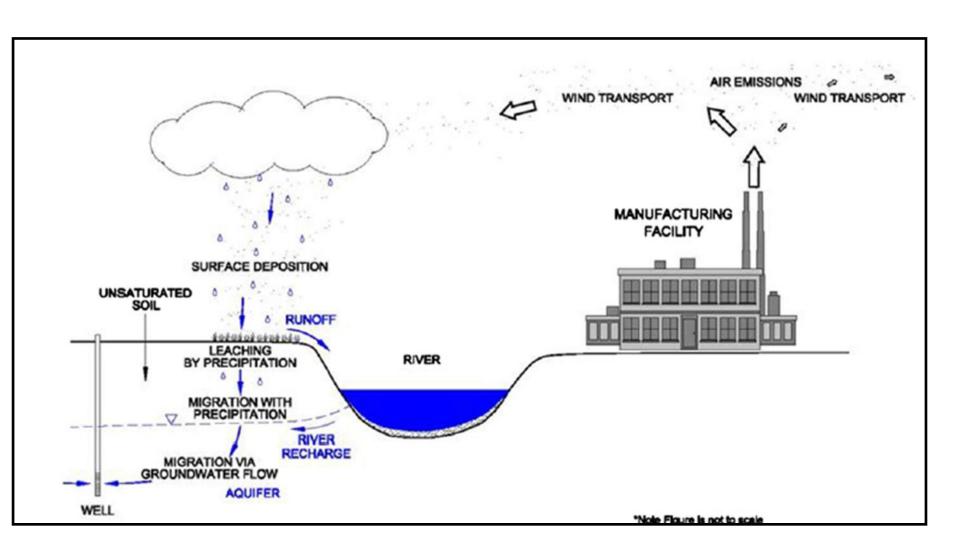
Major Waterbody

Conservation Land





A Few Air Emission Sites Have Contaminated Hundreds of Square Miles in Southern NH



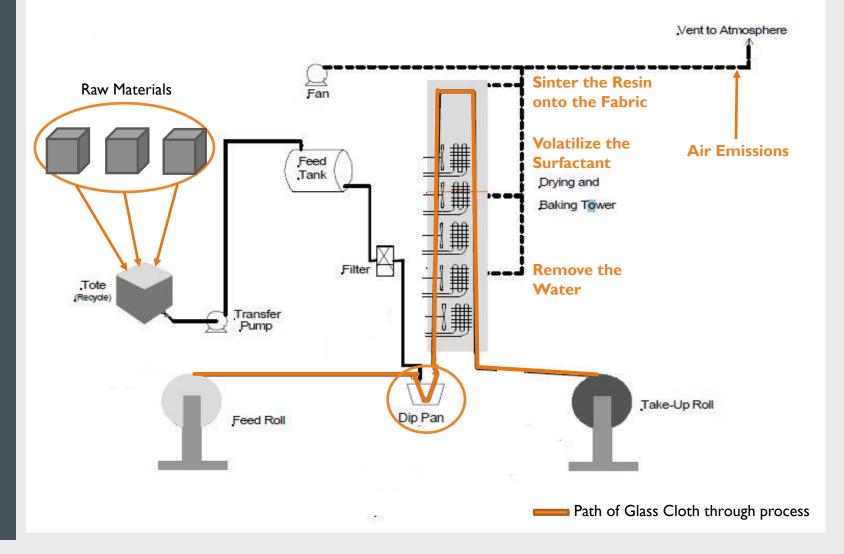






FABRIC COATERS

TYPICAL GLASS CLOTH PROCESS DIAGRAM



PFAS Financial Assistance Programs- Private Wells

- A one-time rebate of up to \$5,000 for the installation of PFAS treatment or up to \$10,000 for a service connection to a public water system
- \$20M available (approximately 3,500 wells)
 - Funding comes from State surplus funds & a NH Trust Fund established with awards from MtBE litigation

RESTRICTIONS

- The property may not already have an offer of alternate water from a third party.
- This program does not cover any expenses related to post installation operation and maintenance of the treatment system.
- Treatment or a service connection installed prior to September 30,
 2019 are *not* eligible for the rebate program.

PFAS Financial Assistance Programs- Private Wells

WHO CAN APPLY?

- Those living in a single-family or multi-unit residence (owner or tenant) on a private well
- Installation contractor

This rebate can be applied only once per residential address.

PFAS TREATMENT DESIGN SERVICES REIMBURSEMENT

Eligibility	 All schools & childcare centers Transient PWS Non-Transient PWS <1000 people
What can be Funded?	Design of a PFAS point of use or point of entry treatment solution to address PFAS AGQS/MCL exceedances
Terms	Up to 26% of the total cost of the project

PFAS CONSOLIDATION STUDY PROGRAM

Eligibility	Community PWSNon-profit, Non-Transient PWSMunicipality
What can be Funded?	Engineering feasibility evaluation comparing interconnection to a larger community water system versus treating, maintaining, and operating a system's own water supply
Terms	100% Reimbursement program (\$10K mx)

	PFAS Remediation Loan Fund & Grant Program
Eligibility	Community PWSNon-profit, Non-Transient PWSMunicipality
What can be Funded?	Drinking water infrastructure projects to address AGQS/MCL exceedances
Terms	 Low interest loan rates; Up to 30-year term for disadvantaged applicants; Up to 50% contingent reimbursement Grants at \$1.5M or 30% of the total cost of the project, whichever is greater

SUMMARY OF NHDES FUNDING PROGRAMS FOR DRINKING WATER				
TRADITIONAL FUNDING				
DWSRF	Annual (26% loan forgiveness)	\$20	M	Per Year
Drinking Water and Groundwater Trust Fund		\$20		Per Year
TOTAL TRADITIONAL ANNUAL F		\$40	M	
NEW FUNDING				
ARPA	One-time (grant)	\$75	M	One-time
PFAS Remediation Grant	One-time (grant)	\$100	M	One-time
PFAS Remediation Loan	One-time (10%-50%?? Loan forgiveness)	\$50	M	One-time
2022 Emerging Contaminant	100% Loan Forgiveness	\$8	M	
2023 Emerging Contaminant	100% Loan Forgiveness	\$8	M	
2024 Emerging Contaminant	100% Loan Forgiveness	\$8	M	
2025 Emerging Contaminant	100% Loan Forgiveness	\$8	M	
2026 Emerging Contaminant	100% Loan Forgiveness	\$8	M	
2022 Lead Service Line	49% Loan Forgiveness	\$28	M	
2023 Lead Service Line	49% Loan Forgiveness	\$28	M	
2024 Lead Service Line	49% Loan Forgiveness	\$28	M	
2025 Lead Service Line	49% Loan Forgiveness	\$28	M	
2026 Lead Service Line	49% Loan Forgiveness	\$28	M	
2022 Supplemental SRF	49% Loan Forgiveness	\$18	M	
2023 Supplemental SRF	49% Loan Forgiveness	\$21	M	
2024 Supplemental SRF	49% Loan Forgiveness	\$23	M	
2025 Supplemental SRF	49% Loan Forgiveness	\$25	M	
2026 Supplemental SRF	49% Loan Forgiveness	\$25	M	
2022 Disadvantaged PFAS Grant	100% grant	\$10	M	
2023 Disadvantaged PFAS Grant	100% grant	\$10	M	
2024 Disadvantaged PFAS Grant	100% grant	\$10	M	
2025 Disadvantaged PFAS Grant	100% grant	\$10	M	
2026 Disadvantaged PFAS Grant	100% grant	\$10	M	
TOTAL INCREASE IN FUNDING(2	022-2026) >>>>	\$567	M	

DEMAND FOR DRINKII	NG WATER	INFRASTR	UCT	URE FUNDING		
Aging Infrastructure		\$2,000	M	(probably higher)		
Lead Service Line Re	placement	\$100	M	1		
PFAS Mitigation		\$200	M	(probably much higher		
Manganese Treatme	nt	\$60	M			
New Development		55				
TOTAL		\$2,360	M			

Additional Challenges

- New federal funding contains Buy America Build America provisions
- Supply will continue to be low and demand will continue to increase (ARPA and Infrastructure \$\$ have yet to hit the markets)
- Interest rates for loans are increasing
- Lack of water system staff
- Lack of government workers
- Lack of contractors
- Lack of engineers
- High interest rates, high inflation, high labor costs, product scarcity, labor scarcity and global conflicts will complicate projects for the foreseeable future
- PFAS shortage in treatment system components and media already exists and nationally very few states have enforceable standards. USPEA will be releasing a draft national standard soon. Demand for PFAS treatment will skyrocket.

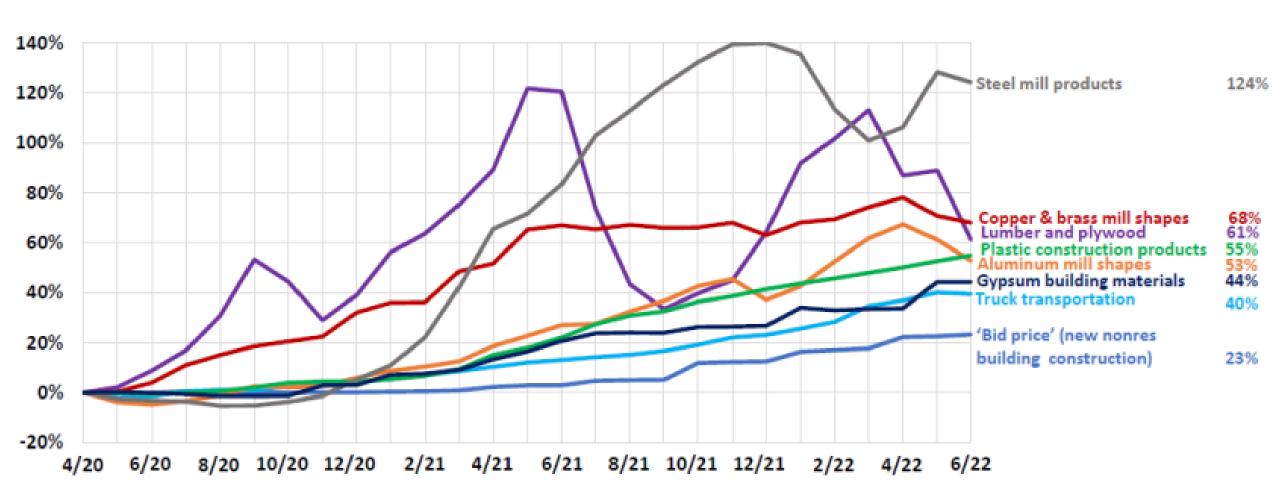


APR



PPIs for construction bid prices and selected inputs

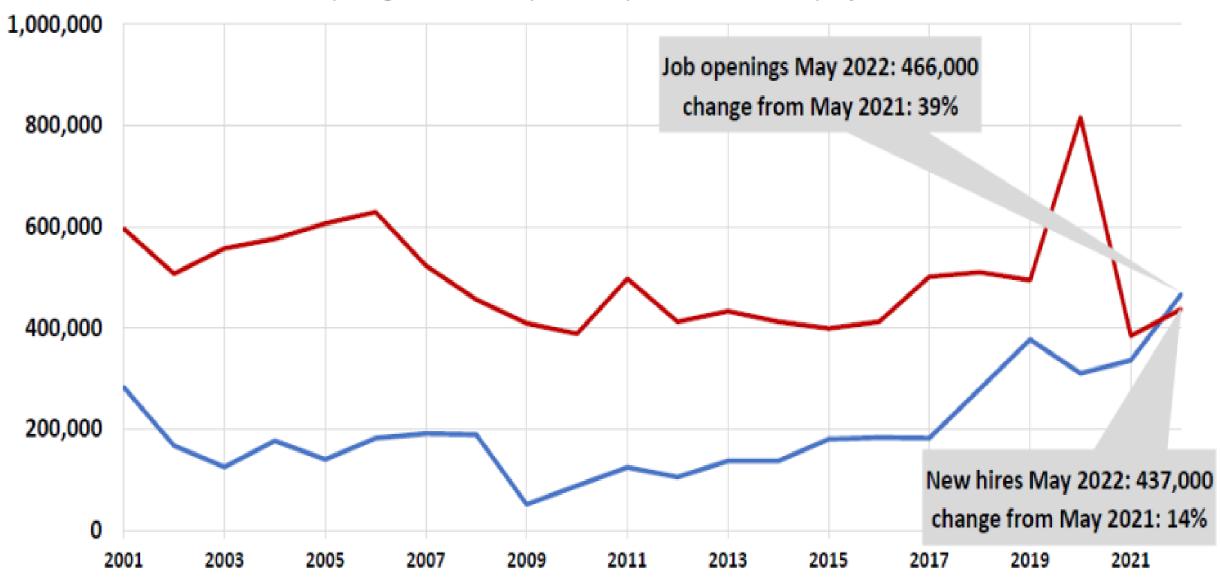
cumulative change in PPIs, April 2020-June 2022 (not seasonally adjusted)



Source: Bureau of Labor Statistics, producer price indexes, www.bls.gov/ppi

Construction job openings exceed hires, set record high for May

Job openings and hires, May 2001-May 2022, not seasonally adjusted

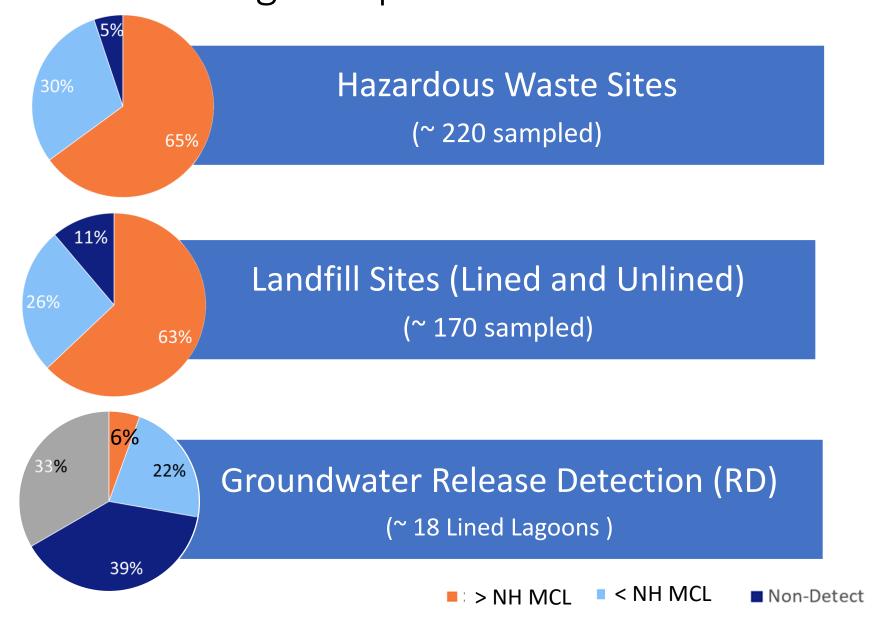


Source: Source: Bureau of Labor Statistics, www.bls.gov/jlt, JOLTS

Source Water Protection

- Air emission sources of contamination requires a whole new way of addressing source water protection
- Most "pre-PFAS" contamination sites in NH exceed NH's PFAS MCLs. Hundreds of sites have been closed without looking for PFAS
- Wastewater is a source of PFAS contamination. Many public water systems in NH have wells and septic systems on the same property.
- Water systems, states and USEPA cannot ensure source water protection alone.

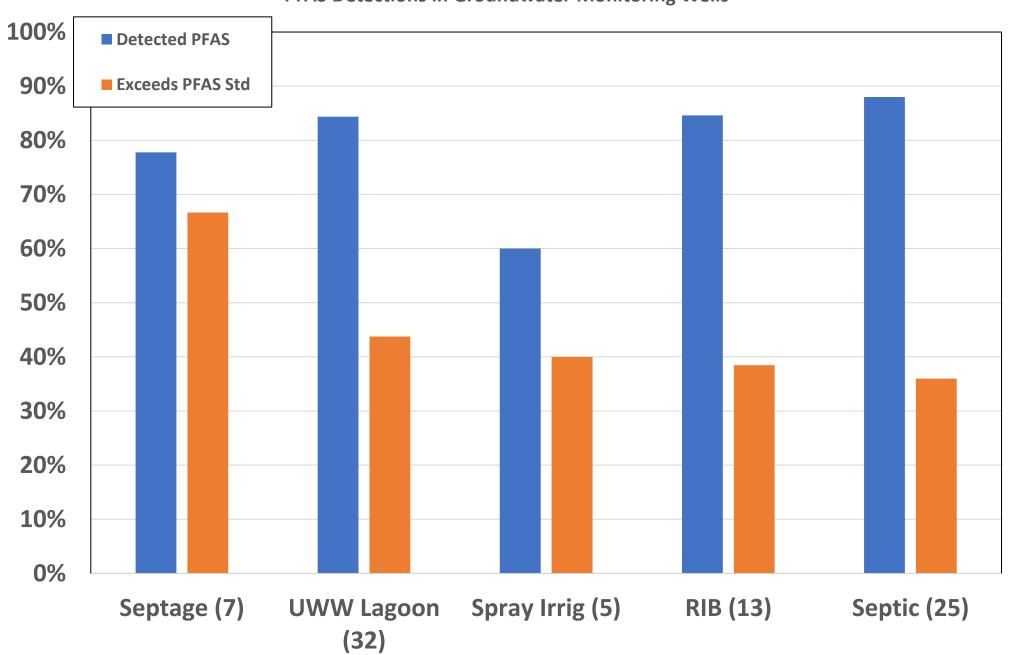
PFAS Screening Compliance at Waste Sites



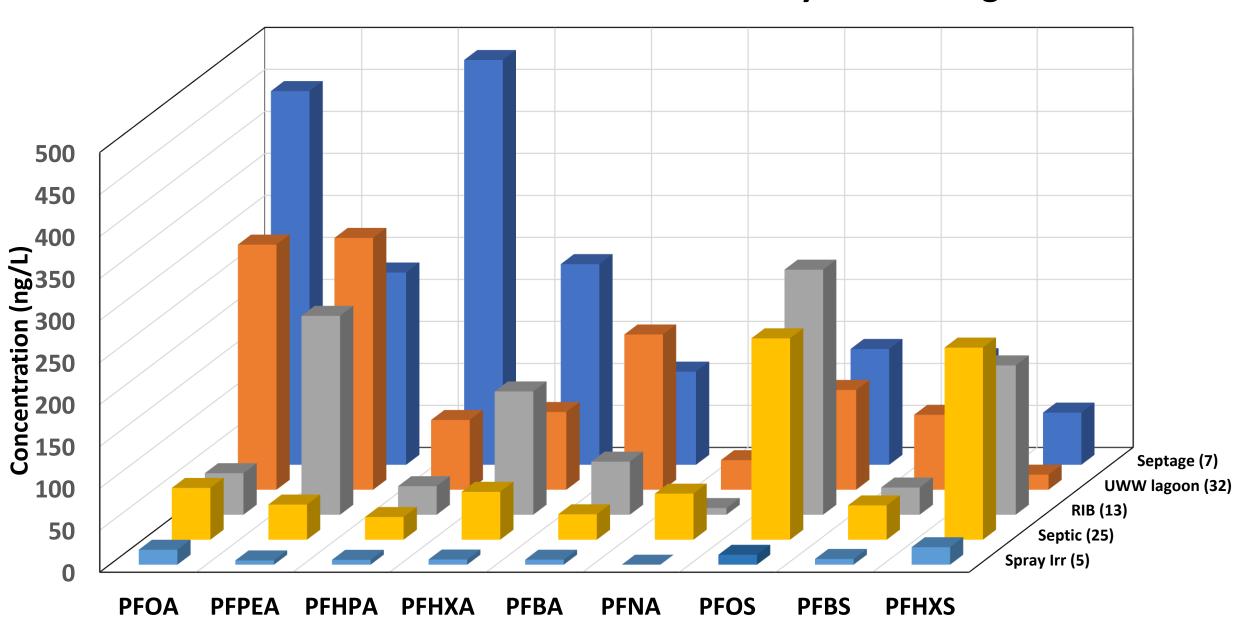
Waste Sites/Sources	Sites Sampled	% Sites > AGQS (MCLs)	Max. PFOA (12 ppt)	Max. PFNA (11 ppt)	Max. PFHxS (18 ppt)	Max. PFOS (15 ppt)
AFFF	23	100%	130,000	25,000	31,000	490,000
Manufacturing - Coating (Paper, Textile, Tannery)	10	90%	69,500	2,960	2,400	2,560
Manufacturing - Other	20	65%	2,510	110	150	850
Commercial Products	4	100%	242	102	69	405
Waste Disposal	26	65%	3,200	161	89	4,750
Unlined Landfill	161	77%	3,700	828	663	1,700
Metal Working/ Plating/Machining	23	61%	1,070	31	806	7,080
Metal Recycling	12	67%	1,700	100	630	1,440
Mixed	24	79%	1,230	78	769	2,410
Drycleaning	24	78%	401	568	88	1,800
Unknown	64	50%	1,090	960	229	240
Lined Landfill	13	62%	350	30	88	79
WW/Biosolids	4	75%	560	13	81	230
Other	15	67%	129	9	24	470

Approximate data through 6/1/2020

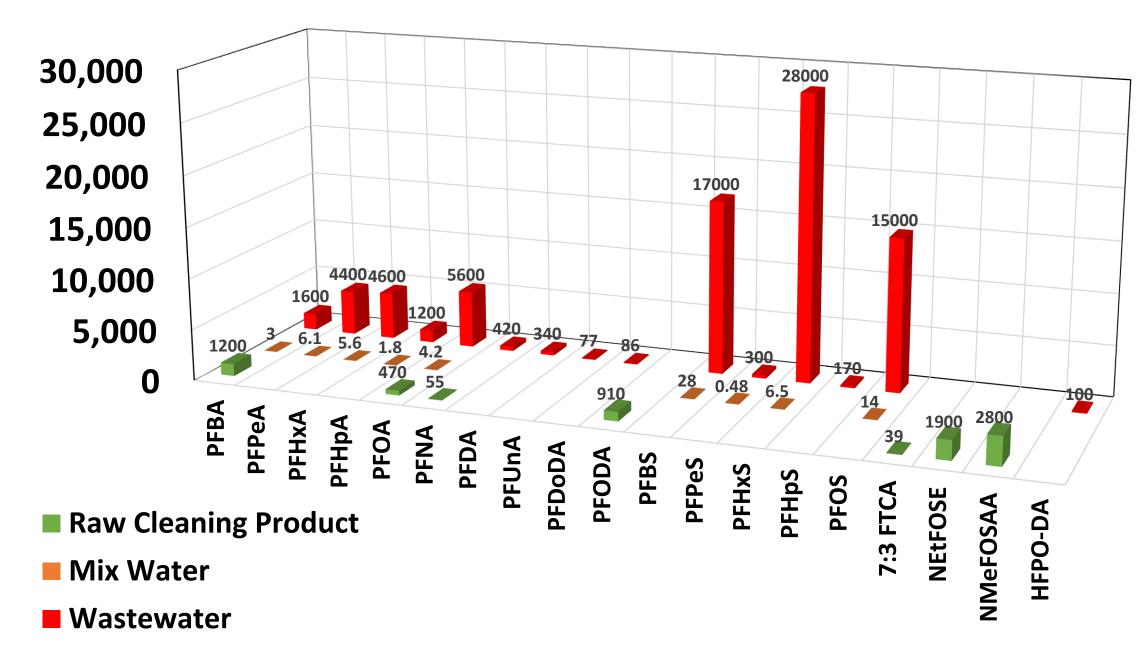
Groundwater Discharge Permit Program PFAS Detections in Groundwater Monitoring Wells



Groundwater Discharge Permit Program Max PFAS Detections in Facility Monitoring Wells



Commercial Carpet Cleaning Wastewater



Recommendations for PFAS/Class V Wells/Groundwater Discharges

- 1) Increase funding for states to administer the UIC programs.
 - Current funding for NH does not cover a full staff position
 - Funding has not changed for years
 - Funding does not facilitate the appropriate level of effort to adequately administer the UIC program – especially with new PFAS MCLs
- 2) Include other groundwater discharges other than just UICs
- 3) Consider revising federal UIC regulations to consider common sense provisions when regulating contaminants that are:
 - Regulated at the ppt or ppq levels
 - Widespread, mobile, persistent
 - Costly to remove from wastewater
- Aggressive pollution prevention initiatives for PFAS We cannot sample and regulate our way out of this problem.

5) Complete a Follow-up to USEPA's 1999 Class V Underground Injection Control Study to include PFAS and 1,4-dioxane

 Agricultural Drainage Wells 	Special Drainage Wells	 Food Processing Disposal Wells 	 Geothermal Direct Heat Return Flow Wells
 Stormwater Drainage Wells 	 Experimental Wells 	 Sewage Treatment Effluent Wells 	 Heat Pump/Air Conditioning Return Flow Wells
 Carwashes Without Undercarriage Washing or Engine Cleaning 	 Aquifer Remediation Wells 	 Laundromats Without Dry Cleaning Facilities 	 Saline Intrusion Barrier Wells
 Large-Capacity Septic Systems 	 Geothermal Electric Power Wells 	 Spent Brine Return Flow Wells Mine Backfill Wells 	Aquifer Recharge/Recovery Wells
 In-Situ Fossil Fuel Recovery Wells 	Solution Mining Wells	 Aquaculture Wells 	 Subsidence Control Wells
 Non-contact Cooling \ 	Wells		

Questions/Discussion?